



COMMISSIE VAN DE EUROPESE GEMEENSCHAPPEN

Brussel, 19.8.2004  
COM(2004) 551 definitief

2004/0194 (COD)

Voorstel voor een

**BESCHIKKING VAN HET EUROPEES PARLEMENT EN DE RAAD**

**tot wijziging van Beschikking 2001/51/EG van de Raad betreffende het programma in verband met de communautaire strategie inzake de gelijkheid van mannen en vrouwen en Besluit nr. 848/2004/EG van het Europees Parlement en de Raad tot vaststelling van een communautair actieprogramma ter bevordering van organisaties die op Europees niveau op het gebied van de gelijkheid van mannen en vrouwen actief zijn**

(door de Commissie ingediend)

## TOELICHTING

Het engagement van de EU tot het voeren van een beleid ter bevordering van de gelijkheid van vrouwen en mannen is al sinds 1957 verankerd in het Verdrag en is sindsdien bevestigd in richtlijnen en in de jurisprudentie. Artikel 2 van het Verdrag erkent de gelijkheid van mannen en vrouwen als een fundamentele taak voor de Gemeenschap. Artikel 3, lid 2, bepaalt dat zij er bij al haar activiteiten naar moet streven ongelijkheden op te heffen en de gelijke behandeling van mannen en vrouwen te bevorderen. Artikel 13 geeft de Gemeenschap het gereedschap om actie te ondernemen tegen discriminatie op diverse gronden, waaronder geslacht. Het Gemeenschapsrecht waarborgt de rechtsgelijkheid van vrouwen en mannen en er is zowel op Europees als op nationaal niveau op ruime schaal actie ondernomen. Maar de gelijke behandeling van vrouwen en mannen in de EU wordt nog steeds ondermijnd door het feit dat vrouwen en mannen in de praktijk geen gelijke rechten hebben en uit de ondervertegenwoordiging van en het geweld tegen vrouwen blijkt dat er structurele ongelijkheden tussen vrouwen en mannen bestaan. Steun blijft dus nodig om de gelijkheid van mannen en vrouwen in alle aspecten van het leven tot een realiteit te maken.

Het communautair actieprogramma in verband met de communautaire strategie inzake de gelijkheid van vrouwen en mannen (2001–2005)<sup>1</sup>, het vijfde actieprogramma op dit gebied, is op 20 december 2000 goedgekeurd voor de periode van 1 januari 2001 tot en met 31 december 2005, met een begroting van EUR 50 miljoen. Het ondersteunt de communautaire raamstrategie inzake de gelijkheid van mannen en vrouwen (2001–2005), een nieuwe aanpak waarin alle EU-beleidsgebieden samenkomen in hun streven naar de bevordering van de gelijkheid van mannen en vrouwen, door middel van de nodige horizontale activiteiten en een betere coördinatie van gendergerelateerde activiteiten op de verschillende beleidsgebieden.

Dit programma heeft de volgende doelstellingen en bijbehorende beleidsonderdelen:

- (a) Bevordering en verspreiding van waarden en praktijken die aan de gelijkheid van vrouwen en mannen ten grondslag liggen. Dit beleidsonderdeel heeft betrekking op bewustwordingsactiviteiten gericht op het versterken van de Europese dimensie van de bevordering van de gelijkheid van mannen en vrouwen, zoals internationale conferenties, seminars en campagnes, grootschalige evenementen op EU-niveau, publicaties en websites;
- (b) Verbetering van het begrip van kwesties die met de gelijkheid van mannen en vrouwen verband houden, zoals directe en indirecte discriminatie en meervoudige discriminatie van vrouwen, door de doeltreffendheid van het beleid en de werkwijzen te evalueren aan de hand van analyse vooraf, monitoring van de uitvoering en effectbeoordeling. Dit beleidsonderdeel heeft bijvoorbeeld betrekking op steun voor de ontwikkeling van vergelijkbare statistieken en indicatoren, analyse van de genderdimensie van EU-beleid en -maatregelen, follow-up van de toepassing van wetgeving op het gebied van de gelijkheid van mannen en vrouwen, studies en de publicatie van een jaarverslag inzake gelijkheid van vrouwen en mannen;

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<sup>1</sup> PB L 17 van 19.1.2001, blz. 22.

- (c) Ontwikkeling van de capaciteit van actoren (NGO's, sociale partners op EU-niveau, grensoverschrijdende netwerken van regionale of lokale overheden) om de gelijkheid van mannen en vrouwen daadwerkelijk te bevorderen, met name door de uitwisseling van informatie en goede praktijken en Europese netwerken te ondersteunen.

De mogelijke acties voor elk beleidsonderdeel worden beschreven in de bijlage bij de beschikking van de Raad waarin het programma wordt vastgesteld. Deze acties moeten in een transnationaal kader worden uitgevoerd, zodat er een communautaire meerwaarde ontstaat. Het comité van het programma heeft voor de oproepen tot het indienen van voorstellen elk jaar een prioritair thema gekozen: gelijke beloning in 2001, combinatie van werk en gezin in 2002, vrouwen in de besluitvorming in 2003 en bevordering van het doorbreken van rollenpatronen en stereotypen in 2004/2005.

Dit programma helpt de genderdimensie in alle beleidsgebieden door te voeren en optimaal van het beleid gebruik te maken om de gelijkheid van mannen en vrouwen te bevorderen en de bekendheid met de problematiek te vergroten. Ook draagt het bij tot meer samenwerking en partnerschappen tussen de actoren op het gebied van de bevordering van gendergelijkheid, met name nationale overheden, instanties voor gelijke kansen, sociale partners en NGO's. Er is een tussentijdse evaluatie uitgevoerd met de hulp van onafhankelijke experts, die als doel had de Commissie duidelijkheid te verschaffen over hoe het systeem van EU-steun voor de bevordering van de gelijkheid van mannen en vrouwen kan worden versterkt en verbeterd.

Op 29 april 2004 hebben het Europees Parlement en de Raad een andere communautair programma ter bevordering van organisaties die op Europees niveau op het gebied van de gelijkheid van mannen en vrouwen actief zijn vastgesteld<sup>2</sup>; dit programma loopt van 1 januari 2004 tot en met 31 december 2005, met een begroting van EUR 2,2 miljoen. Dit besluit verleent een wettelijke basis aan de lange traditie van de ondersteuning van organisaties die zich inzetten voor de gelijkheid van mannen en vrouwen.

Beide programma's lopen tegelijk af op een moment waarin de opbouw en het functioneren van de Europese Unie in het algemeen als gevolg van de uitbreiding ingrijpend verandert. Daarom is het essentieel om speciale aandacht te besteden aan de toekomstige aanpak van de uitvoering van de agenda voor het sociaal beleid, met name wat betreft de structuur van de communautaire actieprogramma's op werkgelegenheids- en sociaal gebied. Momenteel zijn er vijf van zulke programma's, die op dezelfde wijze worden uitgevoerd en vergelijkbare soorten acties ondersteunen. Naast de twee programma's voor de gelijkheid van mannen en vrouwen zijn er twee actieprogramma's bedoeld ter ondersteuning van de open coördinatiemethode op het gebied van werkgelegenheid (werkgelegenheidstimulerende maatregelen) en sociale integratie (actieprogramma voor sociale integratie) en een programma voor de bestrijding van discriminatie. Met uitzondering van de programma's voor de gelijkheid van mannen en vrouwen lopen al deze programma's eind 2006 af.

Het voorstel voor een beschikking van het Europees Parlement en de Raad voor een kaderprogramma voor de financiering van acties op werkgelegenheids- en sociaal gebied zal betrekking hebben op dezelfde periode als de nieuwe financiële vooruitzichten, namelijk 2007–2013<sup>3</sup>. De Commissie heeft een grondige analyse gemaakt van de toekomst van de

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<sup>2</sup> PB L 157 van 30.4.2004, blz. 18.

<sup>3</sup> COM (2004) 488 def.

uitvoering van de agenda voor het sociaal beleid, waaronder de doelstellingen en het functioneren van de communautaire actieprogramma's en de samenhang daartussen. Volgens het nieuwe voorstel voor de periode 2007–2013 moet de begrotingsstructuur worden vereenvoudigd door de bestaande communautaire actieprogramma's samen te voegen in één breed kaderprogramma, gericht op dezelfde soorten medegefinancierde acties, namelijk analyses en studies, steun voor Europese uitwisselingsregelingen, bewustwording en steun aan maatschappelijke organisaties. Het beleidsonderdeel “gelijkheid van mannen en vrouwen” van het voorgestelde kaderprogramma voor 2007–2013 bouwt voort op eerdere ervaringen en continueert de financiële steun voor de ontwikkeling en uitvoering van de EU-wetgeving op het gebied van de gelijkheid van mannen en vrouwen en de bevordering van gendermainstreaming in het EU-beleid. Ook de ondersteuning van overkoepelende Europese netwerken die actief zijn op het gebied van de gelijkheid van mannen en vrouwen, zal hieronder vallen.

Voor de overgangperiode die zal gelden tot een nieuw kaderprogramma wordt goedgekeurd zoals hierboven beschreven, is het essentieel dat de continuïteit van de communautaire steun ter bevordering van de gelijkheid van mannen en vrouwen wordt gewaarborgd en dat het bestaande mechanisme om de doelstellingen van artikel 13 van het EG-Verdrag te verwezenlijken, niet wordt verstoord. De beginselen en doelstellingen, alsmede de actiegebieden van de communautaire raamstrategie inzake de gelijkheid van mannen en vrouwen, zoals beschreven in Beschikking 2001/51/EG en de bijlage daarbij, blijven gedurende dit overgangsjaar volledig van kracht.

Gezien het voorgaande stelt de Europese Commissie voor dat beide programma's op het gebied van de gelijkheid van mannen en vrouwen ongewijzigd worden verlengd tot 2006.

De Commissie stelt daarom voor:

- zowel het programma in verband met de communautaire strategie inzake de gelijkheid van mannen en vrouwen (2001–2005) als het communautair actieprogramma ter bevordering van organisaties die op Europees niveau op het gebied van de gelijkheid van mannen en vrouwen actief zijn, te verlengen tot eind 2006;
- de totale begroting voor het verlengde programma in verband met de communautaire strategie inzake de gelijkheid van mannen en vrouwen (2001–2005) te verhogen tot EUR 61,5 miljoen; en
- de totale begroting voor het verlengde communautair actieprogramma ter bevordering van organisaties die op Europees niveau op het gebied van de gelijkheid van mannen en vrouwen actief zijn, te verhogen tot EUR 3,3 miljoen.

Voorstel voor een

**BESCHIKKING VAN HET EUROPEES PARLEMENT EN DE RAAD**

**tot wijziging van Beschikking 2001/51/EG van de Raad betreffende het programma in verband met de communautaire strategie inzake de gelijkheid van mannen en vrouwen en Besluit nr. 848/2004/EG van het Europees Parlement en de Raad tot vaststelling van een communautair actieprogramma ter bevordering van organisaties die op Europees niveau op het gebied van de gelijkheid van mannen en vrouwen actief zijn**

HET EUROPEES PARLEMENT EN DE RAAD VAN DE EUROPESE UNIE,

Gelet op het Verdrag tot oprichting van de Europese Gemeenschap, en met name op artikel 13, lid 2,

Gezien het voorstel van de Commissie<sup>4</sup>,

Gezien het advies van het Europees Economisch en Sociaal Comité<sup>5</sup>,

Gezien het advies van het Comité van de Regio's<sup>6</sup>,

Handelend volgens de procedure van artikel 251 van het Verdrag<sup>7</sup>,

Overwegende hetgeen volgt:

- (1) De Raad heeft bij Beschikking 2001/51/EG het programma in verband met de communautaire strategie inzake de gelijkheid van mannen en vrouwen vastgesteld met de volgende doelstellingen: verbetering van het begrip van kwesties die met de gelijkheid van mannen en vrouwen verband houden, bevordering en verspreiding van waarden en praktijken die aan de gelijkheid van mannen en vrouwen ten grondslag liggen en ontwikkeling van de capaciteit van actoren om de gelijkheid van mannen en vrouwen daadwerkelijk te bevorderen.
- (2) Bij Besluit nr. 848/2004/EG hebben het Europees Parlement en de Raad het communautair actieprogramma vastgesteld om organisaties die op Europees niveau op het gebied van de gelijkheid van mannen en vrouwen actief zijn, te stimuleren door steun te verlenen aan de activiteiten van deze organisaties, waarvan het lopende werkprogramma of een specifieke actie een algemeen Europees belang op het gebied van de gelijkheid van mannen en vrouwen dient, of een doelstelling nastreeft die in het beleid van de Europese Unie op dit gebied past.

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<sup>4</sup> PB C van , blz. .

<sup>5</sup> PB C van , blz. .

<sup>6</sup> PB C van , blz. .

<sup>7</sup> PB C van , blz. .

- (3) Beide programma's lopen op 31 december 2005 af. Met het oog op de doelstellingen die zijn verankerd in artikel 13 van het Verdrag is continuïteit in het communautair beleid voor de bevordering van de gelijkheid van mannen en vrouwen van groot belang.
- (4) De programma's moeten voor een overgangsperiode van één jaar worden verlengd, tot een nieuw meerjarig kaderprogramma voor de periode 2007–2013 wordt vastgesteld ter financiering van acties op het gebied van werkgelegenheid en sociaal beleid, dat een onderdeel gelijkheid van mannen en vrouwen omvat.
- (5) Beschikking 2001/51/EG van de Raad betreffende het programma in verband met de communautaire strategie inzake de gelijkheid van mannen en vrouwen is gebaseerd op artikel 13 van het Verdrag. Volgens de wijzigingen die daarin zijn aangebracht door het Verdrag van Nice, is artikel 13, lid 2, de specifieke rechtsgrond voor de goedkeuring van communautaire stimuleringsmaatregelen die moeten bijdragen tot de bestrijding van discriminatie. De wijziging van Beschikking 2001/51/EG dient derhalve te worden gebaseerd op artikel 13, lid 2.

HEBBEN DE VOLGENDE BESCHIKKING GEGEVEN:

*Artikel 1*

Beschikking 2001/51/EG wordt als volgt gewijzigd:

1. In artikel 1 wordt de datum van 31 december 2005 vervangen door 31 december 2006.
2. In artikel 11, lid 1, wordt het financiële referentiebedrag van EUR 50 miljoen vervangen door EUR 61,5 miljoen.

*Artikel 2*

Besluit nr. 848/2004/EG wordt als volgt gewijzigd:

1. In artikel 1, lid 3, wordt de datum van 31 december 2005 vervangen door 31 december 2006.
2. In artikel 6, lid 1, wordt het financiële kader van EUR 2,2 miljoen euro vervangen door EUR 3,3 miljoen.

*Artikel 3*

Deze beschikking treedt in werking op de dag van haar bekendmaking in het Publicatieblad van de Europese Unie.

*Artikel 4*

Deze beschikking is gericht tot de lidstaten.

Gedaan te Brussel,

*Voor het Europees Parlement  
De Voorzitter*

*Voor de Raad  
De Voorzitter*

## LEGISLATIVE FINANCIAL STATEMENT

**Policy area(s): Employment and Social Affairs – Equality for men and women**

**Activit(y/ies): Support for the promotion of gender equality**

### **TITLE OF ACTION:**

**DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL  
amending Council Decision 2001/51/EC establishing a Programme relating to the  
Community framework strategy on gender equality and Decision No 848/2004/EC of the  
European Parliament and of the Council establishing a Community action programme to  
promote organisations active at European level in the field of equality between men and  
women**

**Amendment to Council Decision 2001/51/EC**

### **1. BUDGET LINE(S) + HEADING(S)**

Articles 04.0502 and 04.010405

### **2. OVERALL FIGURES**

#### **2.1. Total allocation for action (Part B): € million for commitment**

€ 11.5 million for commitment

This amount represents the budgetary impact of the proposal to extend the programme, which is due to end on 31 December 2005, for the additional year concerned, 2006. It is roughly equivalent to the budget for the year 2005.

#### **2.2. Period of application:**

1 January 2006–31 December 2006



**2.3. Overall multiannual estimate of expenditure:**

- (a) Schedule of commitment appropriations/payment appropriations (financial intervention) *(see point 6.1.1)*

€ million *(to three decimal places)*

	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and sub s. years]	Total
Commitments	11.100						11.100
Payments	11.100						11.100

- (b) Technical and administrative assistance and support expenditure *(see point 6.1.2)*

Commitments	0.400						0.400
Payments	0.400						0.400

Subtotal a+b							
Commitments	11.500						11.500
Payments	11.500						11.500

- (c) Overall financial impact of human resources and other administrative expenditure *(see points 7.2 and 7.3)*

Commitments/ payments	14.915						14.915
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TOTAL a+b+c							
Commitments	26.415						26.415
Payments							26.415

**2.4. Compatibility with financial programming and financial perspective:**

- X Proposal is compatible with existing financial programming.

Proposal will entail reprogramming of the relevant heading in the financial perspective.

Proposal may require application of the provisions of the Interinstitutional Agreement.

**2.5. Financial impact on revenue:<sup>8</sup>**

X Proposal has no financial implications (involves technical aspects regarding implementation of a measure)

OR

Proposal has financial impact – the effect on revenue is as follows:

*(NB All details and observations relating to the method of calculating the effect on revenue should be shown in a separate annex.)*

(€ million to one decimal place)

Budget line		Revenue	Prior to action [Year n-1]	Situation following action						
				[Year n]	[n+1]	[n+2]	[n+3 ]	[n+4]	[n+5]	
		<i>a) Revenue in absolute terms</i>								
		<i>b) Change in revenue</i>	$\Delta$							

*(Please specify each budget line involved, adding the appropriate number of rows to the table if there is an effect on more than one budget line.)*

**3. BUDGET CHARACTERISTICS**

Type of expenditure		New	EFTA contribution	Contributions from applicant countries	Heading in financial perspective
Non-comp	diff	NO	YES	YES	<b>No 3</b>

**4. LEGAL BASIS**

Article 13 (2) EC Treaty

<sup>8</sup> For further information, see separate explanatory note.

## **5. DESCRIPTION AND GROUNDS**

### **5.1. Need for Community intervention**

#### *5.1.1. Objectives pursued*

The objective of the prolongation is to ensure the continuation of the Community Action Programme on gender equality during the year 2006. The present programme will expire on 31 December 2005. The prolongation is deemed necessary to guarantee continuity of Community action in a transitional period characterised by important institutional changes until the adoption of a new comprehensive multiannual Framework Programme on the financing of actions in the employment and social field, including gender equality.

The objective of the Decision remains unchanged: to support and supplement efforts to promote gender equality including complementing legislative developments by:

- promoting and disseminating the values and practices underlying gender equality;
- improving the understanding of issues related to direct and indirect gender discrimination based on sex through improved knowledge and measurement and through the evaluation of the effectiveness of policies and practices; and
- developing the capacity of target players to promote gender equality.

#### *5.1.2. Measures taken in connection with ex ante evaluation*

This programme is the prolongation of the 5<sup>th</sup> Programme relating to the Community framework strategy on gender equality (2001-2005). An external ongoing evaluation started at the beginning of 2003 and will end in December 2006. The executive summary of the interim evaluation will be available on [http://europa.eu.int/comm/employment\\_social/evaluation/gender01\\_en.html](http://europa.eu.int/comm/employment_social/evaluation/gender01_en.html).

The Commission has drawn up an interim evaluation report based on the external evaluation available that will be made public soon. As explained in the interim evaluation report, the Action Programme has been designed to support the implementation of the Framework Strategy on gender equality with three main objectives, raising awareness, improving analysis and evaluation and developing capacity of players to promote gender equality. Results from the first three years show that the funded activities meet the objectives. Furthermore activities designed to raise awareness will in the process build up capacity - and vice versa - and both kinds of action either rely on or can be expected to promote policy analysis. This makes the classification of the eligible activities into the three strands somewhat artificial, as noted by the external evaluators.

The programme has an important role to play in supporting policy cooperation at European level. The broad formulation of the main objectives of each strand allows the funding of a wide range of projects with different durations, types of users and objectives to respond to the variety of objectives defined in the Framework Strategy on gender equality. Valuable direct contributions have been made by activities funded under strand 2 (such as expert networks and statistical work) and strand 1 (such as the Council Presidency and the Commission's conferences). The transnational projects run by national authorities have contributed to reinforcing synergy between national policies on gender equality.

On the other hand, the contribution of transnational projects subsidised under strand 3 is less apparent. Many projects deal with the development of methods and tools for which it is still too early to assess their impact. This will require further investigation in the course of the external evaluation.

### 5.1.3. *Measures taken following evaluation*

In the light of the preliminary findings of the interim evaluation, the Commission intends to develop more systematic information on the outputs of the Programme and its various activities. It is important to improve the synergy between the three strands by encouraging the flow of information and knowledge between the various activities.

For this purpose a regularly updated Commission website should be the major source of information and this message should be clearly passed to all project promoters. The comparable statistics developed by EUROSTAT in cooperation with the Member States, the studies conducted by the expert networks, the Commission's assessment of National Action Plans for Employment and social inclusion are all accessible from the Commission website. European conferences are also an opportunity to make the Programme's outputs better known.

Finally, it should be borne in mind that the fundamental *raison d'être* of such a Programme is its European added value. The Programme has to contribute to the development and the implementation of EU law concerning gender equality and to the promotion of the gender dimension in EU policies. This should be further analysed in the course of the external evaluation. In the context of the enlarged European Union, the Commission will pay attention to keeping all activities funded by the Programme in line with this fundamental requirement.

## 5.2. **Action envisaged and budget intervention arrangements**

In the context of the Amsterdam Treaty, gender mainstreaming has been firmly anchored in Article 3. In parallel to gender mainstreaming, specific actions in favour of women have proved to be essential in order to eliminate persistent inequalities.

Three sub-objectives have been identified to which correspond three major strands for actions under this Programme which run concurrently:

- promoting and disseminating values and practices underlying gender equality;
- improving the understanding of issues related to direct and indirect discrimination based on sex through improved knowledge and measurement and through the evaluation of the effectiveness of policies and practices;
- developing the capacity of target players to promote gender equality.

The Programme will work with a variety of target players selected from among policymakers in national, regional and local administrations, independent bodies responsible for the promotion of gender equality, non-governmental organisations, social partners, research institutes, the media, opinion-formers, the judiciary and law enforcement agencies.

The lessons of past programmes suggest that maximum added-value is obtained when programmes concentrate on a limited number of high-quality, large-scale coordinated activities where the emphasis is on supporting Member States' efforts to promote change at

national, regional and local levels. This involves Member States' governments, local and regional authorities, social partners, grass-root NGOs, independent experts and academics.

The three strands will continue to operate as in the first five years as follows:

- **Awareness-raising (Strand 1)**

This strand aims at disseminating the lessons of the Programme and adding to the momentum needed for the acceptance of change in society. It will contribute to creating the political conditions necessary for legislative or other developments.

With the aim of supporting and improving the synergy between national policies on gender equality and also to develop a Community added value, this strand will support the implementation of initiatives, to be developed by the Member States authorities, on particular topics approved annually, after discussion with the Programme Committee.

It includes classical information and communication tools and targeted visibility/awareness-raising events or campaigns.

- **Analysis and evaluation (Strand 2)**

This strand aims at developing and improving various tools for collecting information, putting it into a useable and comparable form and ensuring its dissemination to the target players in the Member States. This will build on work carried out during the previous equality programmes.

The Programme should assist players in the different Member States to learn from the experience of others, with the objective of improving the effectiveness of their efforts to promote gender equality. Information about what is happening in the Member States needs therefore to be made available in a form which is readily accessible and which will be used by the players.

- **Capacity building (Strand 3)**

This strand aims at adding value to the capacity of players to address gender equality effectively. This is achieved by disseminating to these players good practices and lessons from experience and involving them in a process of transnational exchange and dialogue at EU level.

Past experience related to the grounds for combating gender discrimination has underlined the importance of working in partnership with target players in the Member States and with organisations working in the field of gender equality. Previous Community action in the field of equal opportunities between women and men and initiatives in the fields of disability and social inclusion have shown the value of bringing players together in transnational partnerships which can form the basis for the exchange of good practice.

### **5.3. Methods of implementation**

The delivery mechanisms stipulated in the proposal are in keeping with to the classic Community approach to grants and co-funding on the basis of a detailed financial request. The actions to be taken may be funded by service contracts following open calls for tender or restricted calls for proposals addressed to the Member States or by subsidies for joint

financing with other sources. In the latter case, the level of financial assistance from the Commission may not exceed, as a general rule, 80% of the expenditure actually incurred by the recipient. The Programme is managed centrally by the Commission.

The programme budget may also cover expenditure associated with preparation, follow-up, monitoring, auditing and evaluation activities directly necessary for the management of the programme and for the realisation of its objectives, such as studies, meetings, information and publication activities, expenditure associated with IT networks for the exchange of information and any other administrative and technical support expenditure on which the Commission may decide for the management of the programme.

## 6. FINANCIAL IMPACT

### 6.1. Total financial impact on Part B (over the entire programming period)

*(The method of calculating the total amounts set out in the table below must be explained by the breakdown in Table 6.2.)*

#### 6.1.1. Financial intervention

Commitments (in € million to three decimal places)

Breakdown	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
Action 1	5.300						5.300
Action 2	1.900						1.900
Action 3.	3.900						3.900
Action 4: Technical and administrative assistance, support expenditure	0.400						0.400
<b>TOTAL</b>	11.500						11.500

6.1.2. *Technical and administrative assistance, support expenditure and IT expenditure (commitment appropriations)*

	[Year n]	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
1) Technical and administrative assistance	0.250						0.250
a) Technical assistance offices							
b) Other technical and administrative assistance: - intra muros: - extra muros: <i>of which for construction and maintenance of computerised management systems</i>							
Subtotal 1	0.250						0.250
2) Support expenditure							
a) Studies							
b) Meetings of experts							
c) Information and publications	0.150						0.150
Subtotal 2	0.150						0.150
<b>TOTAL</b>	0.400						0.400

**6.2. Calculation of costs by measure envisaged in Part B (over the entire programming period)<sup>9</sup>**

*(Where there is more than one action, give sufficient detail of the specific measures to be taken for each one to allow the volume and costs of the outputs to be estimated.)*

Commitments (in € million to three decimal places)

Breakdown	Type of outputs (projects, files )	Number of outputs (total for years 1...n)	Average unit cost	Total cost (total for years 1...n)
	1	2	3	4=(2X3)
<u>Action 1: awareness-raising</u>				
- Measure 1: European raising events	Conferences, seminars	3	0.250	0.750
- Measure 2 : transnational initiatives run by national authorities or equality bodies	Transnational projects	10	0.430	4.300
<u>Action 2: analysis and evaluation</u>				
- Measure 1: development of comparable statistics and indicators	Statistical data and studies	3	0.300	0.900
- Measure 2: policy analysis				
- Measure 3: designing, implementing and monitoring gender equality legislation etc.	Experts network Legal experts network	1 1	0.500 0.500	0.500 0.500
<u>Action 3: Strengthening capacity</u>				
Measure 1: transnational exchanges of good practice, experience, etc	Transnational projects	14	0.299	4.150
<u>Action 4 : Action 4: Technical and administrative assistance, support expenditure</u>				
Measure 1: technical and administrative assistance	Human resources Publications	3.27	0.07632	0.250
Measure 2: support expenditure		3	0.050	0.150
<b>TOTAL COST</b>				<b>11.500</b>

*If necessary explain the method of calculation*

<sup>9</sup> For further information, see separate explanatory note.



## 7. IMPACT ON STAFF AND ADMINISTRATIVE EXPENDITURE

### 7.1. Impact on human resources

Types of post		Staff to be assigned to management of the action using existing and/or additional resources		Total	Description of tasks deriving from the action
		Number of permanent posts	Number of temporary posts		
Officials or temporary staff	A	8	0	8	<i>some people in the unit, work only partially on the implementation of the program</i>
	B	3	0	3	
	C	3	0	3	
Other human resources		1	0	1	EFTA END
Total		15	0	15	

### 7.2. Overall financial impact of human resources

Type of human resources	Amount (€)	Method of calculation *
Officials Temporary staff	15*108.000= 1.620.000	le coût moyen est de 108.000 € (basé sur un B2).
Other human resources (specify budget line)	0	EFTA END
Total	1.620.000	

The amounts are total expenditure for twelve months.

### 7.3. Other administrative expenditure deriving from the action

Budget line (number and heading)	Amount €	Method of calculation
<b>Overall allocation (Title A7)</b>		
A0701 – Missions	36.200	consumption in 2003 + 10%
A07030 – Meetings	36.200	consumption in 2003 + 10%
A07031 – Compulsory committees	90.000	consumption in 2003 + 10%
A07032 – Non-compulsory committees	0	
A07040 – Conferences	0	
A0705 – Studies and consultations	0	
Other expenditure (specify)	0	
<b>Information systems (A-5001/A-4300)</b>	0	
<b>Other expenditure - Part A (specify)</b>	0	
Total	162.400	

The amounts are total expenditure for twelve months.

I.	Annual total (7.2 + 7.3)	€ 1.636.240
II.	Duration of action	1 year
III.	Total cost of action (I x II)	€ 1.636.240

**The needs for human and administrative resources shall be covered within the allocation granted to the managing Directorate General in the framework of the annual allocation procedure.**

## **8. FOLLOW-UP AND EVALUATION**

### **8.1. Follow-up arrangements**

The prolongation will continue to be implemented along the same lines as the Programme in its first five years. Implementation will involve participation in selection panels of calls for proposals, monitoring of ongoing contracts and financial control of all transactions between the Commission and the beneficiaries.

### **8.2. Arrangements and schedule for the planned evaluation**

The Programme will be monitored throughout its operation. The Programme Committee will receive regular information prepared by the Commission. The monitoring will be adapted according to the needs of each of the strands and will include aspects of both quality assurance and financial regularity.

In addition, the Programme is subject to an interim report on its implementation which *is currently in the process of adoption / has been adopted* by the Commission on ...<sup>10</sup>. The ongoing evaluation will continue to provide the Commission with regular evaluation findings until the final report on the implementation of the Framework Strategy and this Programme which will be drawn up by 31 December 2006. The Commission was and will be assisted by external evaluators for both reports.

## **9. ANTI-FRAUD MEASURES**

All the measures funded are subject to ex ante, in itinere and ex post analysis by the responsible departments as regards content quality and cost-effectiveness. The grant application forms will require information on the identity and nature of potential beneficiaries so that their reliability can be assessed in advance. Fraud prevention measures (checks, reports) are included in the agreements or contracts between the Commission and beneficiaries. The Commission will check reports and ensure that work has been properly carried out before intermediate and/or final payments are made. Special attention will be made in order to avoid double funding. In addition, controls by the Commission or the Court of Auditors of the European Communities may be carried out on the basis of documents or on the spot.

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<sup>10</sup> SEC (2004) ... (to be inserted)..

## LEGISLATIVE FINANCIAL STATEMENT

**Policy area(s):** Employment and Social Affairs – Equality for men and women

**Activit(y/ies):** Support for the promotion of gender equality

**TITLE OF ACTION:**

**DECISION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL  
amending Council Decision 2001/51/EC establishing a Programme relating to the  
Community framework strategy on gender equality and Decision No 848/2004/EC of the  
European Parliament and of the Council establishing a Community action programme to  
promote organisations active at European level in the field of equality between men and  
women**

**Amendment to Council Decision No 848/2004/EC**

**1. BUDGET LINE(S) + HEADING(S)**

A-3037 (No ABB 040503) and A-3046 (No ABB 040501)

**2. OVERALL FIGURES**

**2.1. Total allocation for action (Part B): € million for commitment:**

1.1 € million for commitment

This amount represents the budgetary impact of the proposal to extend the programme, which is due to end on 31 December 2005, for the additional year concerned, 2006. It is roughly equivalent to the budgets for the years 2004 and 2005.

**2.2. Period of application:**

1 January 2006–31 December 2006

**2.3. Overall multiannual estimate of expenditure:**

(a) Schedule of commitment appropriations/payment appropriations (financial intervention) *(see point 6.1.1)*

€ million *(to three decimal places)*

	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
Commitments	1.100						1.100

(b) Technical and administrative assistance and support expenditure *(see point 6.1.2)*

Commitments	None						

Subtotal a+b							
Commitments	1.100						1.100

(c) Overall financial impact of human resources and other administrative expenditure *(see points 7.2 and 7.3)*

Commitments/ payments	None						
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TOTAL a+b+c							
Commitments	1.100						1.100

**2.4. Compatibility with financial programming and financial perspective**

X Proposal is compatible with existing financial programming.

Proposal will entail reprogramming of the relevant heading in the financial perspective.

Proposal may require application of the provisions of the Interinstitutional Agreement.

**2.5. Financial impact on revenue:<sup>11</sup>**

X Proposal has no financial implications (involves technical aspects regarding implementation of a measure)

OR

Proposal has financial impact – the effect on revenue is as follows:

*(NB All details and observations relating to the method of calculating the effect on revenue should be shown in a separate annex.)*

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<sup>11</sup> For further information, see separate explanatory note.

(€ million to one decimal place)

		Prior to action [Year n-1]	Situation following action					
Budget line	Revenue		[Year n]	[n+1]	[n+2]	[n+3 ]	[n+4]	[n+5]
	<i>a) Revenue in absolute terms</i>							
	<i>b) Change in revenue</i>	$\Delta$						

*(Please specify each budget line involved, adding the appropriate number of rows to the table if there is an effect on more than one budget line.)*

### 3. BUDGET CHARACTERISTICS

Type of expenditure		New	EFTA contribution	Contributions from applicant countries	Heading in financial perspective
Non-comp	Non-diff	NO	YES	YES	No 5

### 4. LEGAL BASIS

Article 13(2) EC Treaty

### 5. DESCRIPTION AND GROUNDS

#### 5.1. Need for Community intervention

##### 5.1.1. Objectives pursued

The objective of the prolongation is to ensure the continuation of the Community Action Programme to promote organisations active at European level in the field of equality between women and men. The present programme will expire on 31 December 2005. The prolongation is deemed necessary to guarantee continuity of Community action in a transitional period characterised by important institutional changes (enlargement of the Union, a new European Parliament and a new Commission) until the adoption of a new comprehensive multiannual Framework Programme on the financing of actions in the employment and social field including gender equality.

The objective of the Decision remains unchanged: to support the activities of organisations active at European level in the field of equality for women and men, of which an ongoing programme of work or a specific action serves the general European interest the field of equality for women and men or pursues an objective which is part of the European Union's policy in this area.

### 5.1.2. Measures taken in connection with ex ante evaluation

The Programme which it is proposed to extend is a new one aimed at providing a legal basis for awarding grants to organisations active at European level in the field of equality for men and women for the years 2004 and 2005. Its adoption was made necessary by the new structure of the Commission's budget under the new Financial Regulation with effect from 2004.

### 5.1.3. Measures taken following ex post evaluation

The activities of the European Women's Lobby have in the past been subject to several annual evaluations by the Commission's departments. In addition, an audit report was drawn up in 1999 at the European Parliament's request. These results have shown that the Lobby's activities have an effective, significant impact, in particular by informing women of their rights, and that it has a substantial influence on policymakers at European, national, regional and local level with regard to the promotion of gender equality.

A report presenting the results obtained by the beneficiaries is scheduled for December 2006, in particular with a view to assessing its effectiveness as regards the achievement of its objectives.

## 5.2. Action envisaged and budget intervention arrangements

In the context of the Amsterdam Treaty, gender mainstreaming has been firmly anchored in Article 3. In parallel to gender mainstreaming, specific actions in favour of women have proved to be essential in order to eliminate persistent inequalities. The activities of certain organisations help to promote gender equality. The European Women's Lobby in particular, which is present in almost all Member States and has over 3000 members, plays a major role in promoting, monitoring and disseminating Community measures aimed at women with a view to achieving equality between women and men.

The general objective of the Programme is to reinforce Community action in the field of equality between men and women and the effectiveness of such action by offering financial support to organisations active at European level in the field of equality between women and men, including the European Women's Lobby.

The activities carried out by organisations which are eligible to receive a Community grant under the Programme will come under one of the following strands:

**Strand 1:** ongoing activities of the European Women's Lobby, whose members are, *inter alia*, women's organisations in the Member States of the European Union, subject to observance of the following principles:

- it must be free to select its members,
- it must be free to pursue its activities.

**Strand 2:** ongoing activities of an organisation pursuing an objective of general European interest in the field of gender equality or an objective forming part of the European Union's policy in this area. This applies to a non-profit-making body carrying out its activities exclusively in order to achieve equality between women and men or an organisation with a wider aim which carries out part of its activities exclusively to promote equality between

women and men. An annual operating grant may be awarded to support the implementation of such an organisation's ongoing programme of work.

**Strand 3:** specific actions of an organisation pursuing an objective of general European interest in the field of equality between women and men or an objective forming part of the European Union's policy in this area.

### 5.3. Methods of implementation

The delivery mechanisms stipulated in the proposal are in keeping with the classic Community approach to grants and co-funding on the basis of a detailed financial request. The actions to be taken may be funded by subsidies for joint financing with other sources. In this case, the level of financial assistance from the Commission may not exceed, as a general rule, 80% of the expenditure actually incurred by the recipient. The Programme is managed centrally by the Commission

## 6. FINANCIAL IMPACT

### 6.1. Total financial impact on Part B (over the entire programming period)

*(The method of calculating the total amounts set out in the table below must be explained by the breakdown in Table 6.2.)*

#### 6.1.1. Financial intervention

Commitments (in € million to three decimal places)

Breakdown	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
Action 1	0.750						0.750
Action 2	0.350						0.350
etc.							
<b>TOTAL</b>	1.100						1.100

6.1.2. *Technical and administrative assistance, support expenditure and IT expenditure (commitment appropriations)*

	2006	[n+1]	[n+2]	[n+3]	[n+4]	[n+5 and subs. years]	Total
1) Technical and administrative assistance	None						
a) Technical assistance offices	None						
b) Other technical and administrative assistance: - intra muros: - extra muros: <i>of which for construction and maintenance of computerised management systems</i>							
Subtotal 1	None						
2) Support expenditure							
a) Studies							
b) Meetings of experts							
c) Information and publications							
Subtotal 2							
<b>TOTAL</b>							



**6.2. Calculation of costs by measure envisaged in Part B (over the entire programming period)<sup>12</sup>**

*(Where there is more than one action, give sufficient detail of the specific measures to be taken for each one to allow the volume and costs of the outputs to be estimated.)*

Commitments (in € million to three decimal places)

Breakdown	Type of outputs (projects, files )	Number of outputs (total for years 1...n)	Average unit cost	Total cost (total for years 1...n)
	1	2	3	4=(2X3)
<u>Action 1</u>				
- Measure 1				
- Measure 2				
<u>Action 2</u>				
- Measure 1				
- Measure 2				
- Measure 3				
etc.				
TOTAL COST				

*If necessary, explain the method of calculation*

**7. IMPACT ON STAFF AND ADMINISTRATIVE EXPENDITURE**

**7.1. Impact on human resources**

Types of post	Staff to be assigned to management of the action using existing and/or additional resources		Total	Description of tasks deriving from the action
	Number of permanent posts	Number of temporary posts		
Officials or temporary staff	A B C	1/3	1/3 A	Supervision, contact person
Other human resources				
Total		1/3 A*		

<sup>12</sup> For further information, see separate explanatory note.

\* Existing resources

### 7.2. Overall financial impact of human resources

Type of human resources	Amount (€)	Method of calculation *
Officials	108.000*0.33=	average cost is 108.000 €
Temporary staff	36.000	
Other human resources (specify budget line)		
Total	36.000	

The amounts are total expenditure for twelve months.

### 7.3. Other administrative expenditure deriving from the action

Budget line (number and heading)	Amount €	Method of calculation
<b>Overall allocation (Title A7)</b>	None	
A0701 – Missions		
A07030 – Meetings		
A07031 – Compulsory committees <sup>1</sup>		
A07032 – Non-compulsory committees <sup>1</sup>		
A07040 – Conferences		
A0705 – Studies and consultations		
Other expenditure (specify)		
<b>Information systems (A-5001/A-4300)</b>		
<b>Other expenditure - Part A (specify)</b>		
Total	None	

The amounts are total expenditure for twelve months.

<sup>1</sup> Specify the type of committee and the group to which it belongs.

I.	Annual total (7.2 + 7.3)	€ 36.000
II.	Duration of action	1 year
III.	Total cost of action (I x II)	€ 36.000

**The needs for human and administrative resources shall be covered within the allocation granted to the managing Directorate General in the framework of the annual allocation procedure.**

## **8. FOLLOW-UP AND EVALUATION**

### **8.1. Follow-up arrangements**

The prolongation will continue to be implemented along the same lines as the Programme in its first two years. Implementation will involve participation in selection panels of calls for proposals, monitoring of ongoing contracts and financial control of all transactions between the Commission and the beneficiaries.

### **8.2. Arrangements and schedule for the planned evaluation**

Given that this Programme is designed to promote gender equality, the functions of monitoring and evaluation naturally form part of the activities implemented, in such a way as to derive maximum benefit from them.

The Programme is subject to the submission of a report by the Commission to the European Parliament and the Council on the achievement of its objectives. This report shall be based on the results obtained by the beneficiaries and shall assess, in particular, their effectiveness in achieving the said objectives.

## **9. ANTI-FRAUD MEASURES**

All the measures funded are subject to ex ante, in itinere and ex post analysis by the responsible departments as regards content quality and cost-effectiveness. The grant application forms will require information on the identity and nature of potential beneficiaries so that their reliability can be assessed in advance. Fraud prevention measures (checks, reports) are included in the agreements or contracts between the Commission and beneficiaries. The Commission will check reports and ensure that work has been properly carried out before intermediate and/or final payments are made. Special attention will be made in order to avoid double funding. In addition, controls by the Commission or the Court of Auditors of the European Communities may be carried out on the basis of documents or on the spot.